

Net Primary Expenditure Indicator and Control Account

Under the new EU economic governance framework (Regulation (EU) 2024/1263), the single operational indicator is based on net primary expenditure (NPE). NPE represents total government expenditure excluding the following items: discretionary revenue measures (DRM), government interest expenditure, cyclical elements of unemployment benefit expenditure, national expenditure on co-financing of programmes funded by the Union, expenditure on programmes of the Union fully matched by Union revenue and one-off and other temporary revenue and expenditure items.

Box 1 – Formula to calculate the observed NPE growth in t+1 for year t
$$Observed\ NPE\ growth_t = \frac{NPE_t/GDP_t}{NPE_{t-1}\ before\ DRM/GDP_{t-1}} * (1+g_t) - 1$$

$$with\ g_t = GDP_t/GDP_{t-1} - 1 = \text{nominal\ growth\ rate\ for\ year\ t}.$$

The European Commission sets up a control account for each Member State to track the annual and cumulative gap – whether positive or negative – between the observed NPE growth in year t+1 and the recommended NPE growth path established by the EU Council. The monitoring thresholds are defined as 0.3% of GDP annually and 0.6% of GDP cumulatively.

Box 2 – Formula to calculate the gap recorded in the control account (% of GDP) for year t
$$Annual\ Gap = (Observed\ NPE\ Growth_t - NPE\ path_t) * NPE_{t-1}\ before\ DRM/GDP_t$$

$$Cumulative\ Gap = \frac{Sum\ of\ annual\ gap\ in \in million}{Nominal\ GDP\ of\ latest\ year}$$

Illustrative example:

Calculation	Variable	Expressed in	Explanations
а	Total expenditure	mio €	ESA Code : TE
b	EU funded expenditure	mio €	ESA Code : D.7EU + D.9EU
С	Interest expenditure	mio €	ESA Code : D.41
d	National co-financing of EU programmes	mio €	
е	Cyclical unemployment expenditure	mio €	Related to economic fluctuations
f	One-offs expenditure (levels, excl. EU	mio €	
	funded)		
g = a-b-c-d-e-f	Net primary expenditure before DRMs	mio €	
h	Nominal GDP	mio €	
i=g/h	Net primary expenditure before DRMs	% of GDP	NPE before DRM/GDP
j	Discretionary revenue measures	% of GDP	Tax or revenues changes decided by
			the government
k = i-j	NPE after DRMs	% of GDP	NPE/GDP (with DRM deduction)
1	Nominal GDP growth	%	g_t
$m = [(k/i_{t-1})*(1+l)-$	Observed NPE growth	%	Formula from Box 1
1]*100			
n	Recommended NPE growth / NPE path	%	
	set by the EU Council		
$o = (m-n)*g_{t-1}$	Annual gap	mio €	
p = o/h	Annual gap	% of GDP	Formula from Box 2

References: National Accounts (ESA), Eurostat, ECFIN and Ministry of Finance.

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